### Complete Neighborhood + Rural Area Chart

<table>
<thead>
<tr>
<th>DEFINITION</th>
<th>EXST.</th>
<th>FUTURE</th>
</tr>
</thead>
<tbody>
<tr>
<td>Defined Character/High Quality Design</td>
<td></td>
<td>2-3 stories, vibrant pedestrian mixed use, street wall with landscape buffer</td>
</tr>
<tr>
<td>Public Utilities</td>
<td></td>
<td>Water, sewer, storm sewer</td>
</tr>
<tr>
<td>Quality Public Space</td>
<td></td>
<td>Powderhorn Park, Karns Meadow and Garaman Park Pathway</td>
</tr>
<tr>
<td>Variety of Housing Types</td>
<td></td>
<td>Single family, duplex, condominiums, townhomes, apartments, multifamily</td>
</tr>
<tr>
<td>Walkable Schools, Commercial + Recreation</td>
<td></td>
<td>Post office, START, limited convenience commercial, schools, parks, pathways</td>
</tr>
<tr>
<td>Connection by Complete Streets</td>
<td></td>
<td>Alternative transportation a priority</td>
</tr>
<tr>
<td>Viable Wildlife Habitat + Connectivity</td>
<td></td>
<td>Flat Creek enhancement, wildlife crossings</td>
</tr>
<tr>
<td>Natural Scenic Vistas</td>
<td></td>
<td>Karns Meadow</td>
</tr>
<tr>
<td>Agricultural + Undeveloped Open Space</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Abundance of Landscape over Built Form</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Limited, Detached, Single family Res. Development</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Minimal Nonresidential Development</td>
<td></td>
<td></td>
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</tbody>
</table>

Legend: ❼ Generally Present; ⏐ Partially Present; ⭕ Generally absent
Existing + Future Desired Characteristics

Midtown is one of the most Complete Neighborhoods in the community. It contains many of the service, office and retail establishments that meet Teton County residents’ daily needs. It also contains a significant amount of workforce housing in a variety of housing types, including single family, duplex and multifamily structures. Another important characteristic of the district is the “Y”, the intersection of the community’s two main highways, U.S. 89 and Wyoming 22. Midtown is a highly visible district that is experienced on a daily basis by most residents. Today, the land use pattern is automobile-oriented and made up of large blocks containing low intensity single-use structures (both residential and non-residential) surrounded by significant surface parking, with little connectivity between blocks and lots. It is also the location of a significant amount of existing lodging uses developed prior to the Lodging Overlay that will be allowed to continue in the future. Flat Creek and the Karns Meadow are significant natural features in this district.

The future vision is to create a walkable mixed use district with improved connectivity and increased residential population. Key to achieving this vision will be the creation of a concentrated and connected land use pattern. To support this goal, future land uses will continue to include a variety of non-residential uses serving the needs of the local community and a variety of residential types focusing on workforce housing in multifamily and mixed use structures, specifically including deed-restricted rental units.

Mixed use, non-residential and multifamily residential buildings should be two to three stories in height and oriented to the street. Four story structures may be considered when adjacent to a natural land form. In the future, a landscape buffer between buildings and the street with well-designed green space and/or hardscape will be important to create an attractive pedestrian environment becoming of a desirable, walkable, mixed use district. Parking areas should be predominantly located behind buildings or screened from view. The creation of complete streets will be critical to increase connectivity between uses and between blocks and lots by all modes of travel. It is also important to recognize Snow King Avenue as a primary transportation corridor that will need to be maintained and improved in order to support regional transportation goals.

Despite the intensity of human activity within the district, Midtown contains or is adjacent to prominent natural resource lands such as the Karns Meadow, Flat Creek, East Gros Ventre Butte, High School Butte and the northwestern foot of Snow King Mountain. A key characteristic of this area is the mule deer movement corridor between East Gros Ventre Butte and Karns Meadow, and consequently, the high rate of wildlife vehicle collisions along West Broadway Avenue. The natural resources found in or adjacent to this district should be considered in the course of future planning, with development being located in a way that protects wildlife habitat and facilitates wildlife movement through the district. Future enhancements and redevelopment should seek to incorporate Flat Creek as a recreational and ecological amenity for the entire community.

Whether it is enhancing the gateway to Town at the Y intersection, redeveloping under-utilized properties with mixed use structures, improving alternative transportation infrastructure and connectivity, or enhancements to Flat Creek - change in this district is desirable.
# Policy Objectives

<table>
<thead>
<tr>
<th>Common Value 1: Ecosystem Stewardship</th>
<th>1.1.c: Design for wildlife permeability</th>
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</thead>
<tbody>
<tr>
<td>Common Value 2: Growth Management</td>
<td>4.1.b: Emphasize a variety of housing types, including deed-restricted housing</td>
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<tr>
<td></td>
<td>4.1.d: Maintain Jackson as the economic center of the region</td>
</tr>
<tr>
<td></td>
<td>4.2.c: Create vibrant walkable mixed use subareas</td>
</tr>
<tr>
<td></td>
<td>4.3.a: Preserve and enhance stable subareas</td>
</tr>
<tr>
<td></td>
<td>4.3.b: Create and develop transitional subareas</td>
</tr>
<tr>
<td></td>
<td>4.4.b Enhance Jackson gateways</td>
</tr>
<tr>
<td></td>
<td>4.4.d: Enhance natural features in the built environment</td>
</tr>
<tr>
<td>Common Value 3: Quality of Life</td>
<td>5.2.d: Encourage deed-restricted rental units</td>
</tr>
<tr>
<td></td>
<td>5.3.b: Preserve existing workforce housing stock</td>
</tr>
<tr>
<td></td>
<td>6.2.b: Support businesses located in the community because of our lifestyle</td>
</tr>
<tr>
<td></td>
<td>6.2.c: Encourage local entrepreneurial opportunities</td>
</tr>
<tr>
<td></td>
<td>7.1.c: Increase the capacity for use of alternative transportation modes</td>
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<tr>
<td></td>
<td>7.2.d: Complete key Transportation Network Projects to improve connectivity</td>
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<tr>
<td></td>
<td>7.3.b: Reduce wildlife and natural and scenic resource transportation impacts</td>
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</tbody>
</table>
Character Defining Features

4.1: Midtown Highway Corridor

This mixed use, TRANSITIONAL Subarea is dominated by West Broadway Avenue, Highway 22 and the Y intersection. Development intensity should be oriented towards these roadways and configured in two to three story mixed use buildings with adequate setbacks and screening proportional to these busy highway corridors and intersections. Along the north side of West Broadway four stories buildings will be allowed when they are built into and used to screen the adjacent hillside. All building designs should incorporate techniques to mitigate height such as stepping back upper floors from the streetscape. Parking areas should be predominantly in the rear or screened from view. The lower levels of buildings should contain a variety of non-residential uses including retail, service and office uses catering to locals, while residential uses should be located predominantly on the upper levels of mixed use buildings or to the rear of a site and away from the highway. Future structures will be predominantly mixed use, while multifamily will be allowed if it properly addresses the street. It will be important to successfully integrate the land uses and patterns in this area with adjacent subareas.

A goal of the subarea will be to implement complete street amenities, balancing the needs of vehicle and alternative transportation users. Pedestrian connectivity across West Broadway Avenue will be needed to ensure access to the neighborhood amenities located in the southern portion of the district. Some single use and auto-oriented uses (e.g. gas stations and auto dealers) will still be needed in the future. These uses should follow the desired building form and pattern as much as possible, including providing connectivity by all travel modes to adjacent lots. A key challenge in this area will be to identify a solution to accommodate a wildlife crossing along West Broadway Avenue.
4.2: Northern Hillside

This TRANSITIONAL Subarea must strike a delicate balance between allowing some mixed use and residential development while maintaining wildlife permeability and the natural form of the undeveloped hillsides. A key to successful future development will be to sensitively place development in harmony with the existing terrain in order to minimize land disturbance. Development intensity in this subarea should be less than that found within the adjacent Midtown Highway Corridor (Subarea 4.1). Structures will be allowed up to two stories and may be configured in a variety of layouts with attached and detached units blending into the natural surroundings. Smaller building footprints will be encouraged in order to provide adequate open and/or landscaped areas. A variety of residential types, including live/work, multifamily, and duplexes, may be appropriate in this area depending on the specific characteristics of a site and its existing topography. Low density single family housing may continue to be appropriate at the edges of this area, particularly when adjacent to existing undisturbed hillsides. Future development should address wildlife permeability and assist in guiding wildlife movement to future roadway crossings.
4.3: Central Midtown

This TRANSITIONAL Subarea in the core of the district will be critical in achieving the overall goal of transforming the area into a walkable mixed use district. Opportunities should be taken to expand the currently limited street network in order to break up large existing blocks and increase connectivity for all transportation modes. Key to this transition will be the addition of increased residential intensity in a variety of types and forms to take advantage of the Complete Neighborhood amenities in the area. Mixed use structures will be encouraged with non-residential uses located predominantly on the street level and residential units on upper levels. Multifamily structures in a variety of forms will also be desirable. Mixed use and multifamily residential buildings should be a combination of two and three story structures oriented to the street, though a buffer should be placed between buildings and the street with green space and/or hardscaping. Parking areas should be predominantly located behind buildings or screened from view. Live-work housing opportunities will be encouraged, as well as any other opportunities to promote local entrepreneurship. Single family residential units are not envisioned for this area. Particular care and attention will need to be given to ensure a successful transition between this mixed use subarea to the adjacent Midtown Residential (Subarea 4.3). The location of buildings and parking, types of uses and overall intensity of use should be considered to ensure a successful blend of these two subareas.
4.4: Midtown Residential

This residential, STABLE Subarea should continue as a single family and multifamily residential neighborhood with a mix of ownership and rental units in close proximity to Complete Neighborhood amenities. Pedestrian and bicycle connections should be enhanced, both in terms of internal destinations and those beyond, particularly to schools in other districts. Portions of this subarea also function as a wildlife movement corridor. In the future, wildlife permeability to and from Flat Creek will be maintained and enhanced. Development should also occur in a manner that is sensitive to hillsides, and smaller building footprints should be encouraged in order to provide open and/or landscaped areas. Future improvements to Flat Creek and the adjacent pathway and park system will be needed to support the health of this natural feature for wildlife and residents.

4.5: Karns Meadow

This PRESERVATION Subarea should continue to serve as wildlife habitat and a key wildlife movement corridor in the future. Moving forward wildlife needs will need to be carefully balanced with providing the recreational and other amenities envisioned in the original land owners conveyance of the property. The future addition of a street connection through this district will improve connectivity for all modes of transportation and create a separation between the developed and undeveloped portions of the area.
Why Illustrate Our Vision?

Realizing our Vision requires proactively planning for what we want - rural open spaces and high quality Complete Neighborhoods - by identifying where we want them and what we want them to look like. Our Vision is that development be designed to enhance our community character and located in suitable areas in order to preserve and protect the ecosystem and western, rural character. The Illustration of Our Vision defines the type of preservation or development in each area of the community that will allow us to realize our Vision. In areas suitable for development, the Illustration of Our Vision describes how we will protect the character we love while ensuring that development enhances our Quality of Life. In all other areas, the Illustration of Our Vision describes how we will preserve and enhance wildlife habitat, wildlife connectivity, scenic vistas, and open space.

Defining desired character for all areas of the community provides predictability in planning and development, which has been absent in the past. Incremental, site-specific determinations of policy applicability that are emotionally, politically and legally tied to a specific development plan are no longer the community’s growth management principle. The Illustration of Our Vision bridges the gap between our Vision and the development of an individual site so that all community members can understand how an individual preservation or development project should contribute to the achievement of our Vision. The Illustration of Our Vision will inform land development regulations that ensure no policy of this Plan is forgotten and that all policies are implemented within the proper context.

The Illustration of Our Vision also provides accountability and measurability. By defining the existing and desired character of each area of the community, we can quantify our progress toward achieving our Common Values of Community Character. With this information we can determine what policies and strategies are appropriate in which locations. The Illustration of Our Vision will enable the rigorous analysis needed to continually adapt our implementation strategies to ensure that preservation and development occur in the desired amount, location and type.
How is the Vision Illustrated?

The Illustration of Our Vision depicts the policies of the community’s three Common Values of Community Character through four levels of character classification.

At the highest level, the private lands of the community are divided into Character Districts – areas with common natural, visual, cultural and physical attributes, shared values and social interaction. Character District boundaries are based on a layering of the best available quantitative and qualitative data for each of the three Common Values of Community Character (Ecosystem Stewardship, Growth Management, Quality of Life) in order to identify areas that share similar characteristics (see Appendix B Framework Maps).

While our community’s 15 Character Districts share Common Values, each has a unique identity, based upon the presence or absence of specific characteristics, each Character District is classified as either a Rural Area focused on ecosystem stewardship or a Complete Neighborhood focused on enhancing Quality of Life. The map on pages IV-4 and IV-5 shows the Character District boundaries, defines Complete Neighborhood and Rural Area characteristics and identifies the classification of each Character District.

At the next level, each Character District is divided into subareas. Each subarea is categorized as Stable, Transitional, Preservation or Conservation based upon the existing character of the subarea and the desired future character for the entire Character District. Stable and Transitional Subareas are the most suitable locations for people to live, work and play. Subareas focused on Ecosystem Stewardship are designated as Preservation or Conservation. The map on pages IV-6 and IV-7 shows the subareas and defines the subarea classifications.

Finally, for each subarea, Character Defining Features are described to ensure the desired character is illustrated. The Character Defining Features provide the greatest level of site specific detail; however the characteristics are still conceptual and will inform specific regulations, incentives and programs. The characteristics valued by the community within a subarea are mapped, described and illustrated. On pages IV-8 and IV-9 is a legend that describes the symbols and graphics used on the Character Defining Features Maps. An appropriate Neighborhood Form(s) is also identified for each subarea. A Neighborhood Form identifies the general pattern and intensity of development that meets the desired character. On pages IV-10 and IV-11 is a transect that depicts the continuum of Neighborhood Forms that make up our community and shows the relationship between the various patterns and intensities.
## Complete Neighborhoods + Rural Areas

### Complete neighborhoods characteristics:
- Defined character and high-quality design
- Public utilities (water, sewer, and storm sewer)
- Quality public spaces
- A variety of housing types
- Schools, childcare, commercial, recreation, and other amenities within walking distance (1/4 to 1/2 mile) of residences
- Connection by complete streets that are safe for all modes of travel

### Rural areas characteristics:
- Viable wildlife habitat and connections between wildlife habitat
- Natural scenic vistas
- Agricultural and undeveloped open space
- Abundance of landscape over built form
- Limited, detached single family residential development
- Minimal additional nonresidential development

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### Character Districts

![District Classification Map]

- **District Classification**
  - COMPLETE NEIGHBORHOOD
  - RURAL AREA

- **Character District**
  - 1. TOWN SQUARE
  - 2. TOWN COMMERCIAL CORE
  - 3. TOWN RESIDENTIAL CORE
  - 4. MID TOWN
  - 5. WEST JACKSON
  - 6. TOWN PERIPHERY
  - 7. SOUTH HIGHWAY 89
  - 8. RIVER BOTTOM
  - 9. COUNTY VALLEY
  - 10. SOUTH PARK
  - 11. WILSON
  - 12. ASPENS/PINES
  - 13. TETON VILLAGE
  - 14. ALTA
  - 15. COUNTY PERIPHERY

- **Legend:**
  - ● Generally present
  - ○ Partially present
  - ○ Generally absent
Stable, Transitional, Preservation + Conservation Subareas

**Stable Subarea**
- Subareas in which no change to the existing character is necessary
- Development will be infill that maintains the existing identity or vitality
- The subarea may benefit from strategic infill or development of non-existing Complete Neighborhood amenities

**Transitional Subarea**
- Subareas where most of the community would agree that development/redevelopment or a change in character would be beneficial
- Subareas that would benefit from reinvestment and revitalization
- Goals for development include improving access to jobs, housing and services and reducing reliance on single-occupancy trips

**Preservation Subarea**
- Subareas in which no change to the existing undeveloped character of the scenic resources and wildlife habitat is necessary
- Additional amenities and infrastructure are inappropriate
- May benefit from some clustered residential development that improves the overall preservation of open space

**Conservation Subarea**
- Areas of existing development and platted neighborhoods with high wildlife values, where development/redevelopment should focus on improved conservation
- Areas that benefit from an increase in open space, scenic resources, and habitat enhancement
- Goals include balancing existing development with improved wildlife permeability and scenic enhancements.
Character Defining Features - Map Symbols

The Character Defining Features Maps depict the characteristics that define each district and subarea. Below is a list of symbols and map attributes that are used on the maps. Characteristics that are locational are shown on the map using colored symbols or map attributes. Other characteristics depicted using black symbols, apply generally to a subarea, but are not location specific. All mapped features are illustrative of the character of an area and do not imply desired regulatory boundaries or specific locations for certain attributes.

**Common Value 1 – Ecosystem Stewardship**

- **Wildlife Permeability:** Design for wildlife permeability should be a characteristic of the subarea.

- **Agriculture:** Agricultural use should be characteristic of the subarea.

- **Wildlife Highway Crossing:** Wildlife-vehicle collision mitigation emphasis site as identified by the Western Transportation Institute and Montana State University College of Engineering in 2012.

- **Crucial Habitat:** Bald eagle, trumpeter swan, mule deer, elk, and/or moose crucial winter habitat; mule deer and/or elk migration corridor; and/or bald eagle and trumpeter swan nesting area; and/or cutthroat trout spawning area as identified by the Conservation Research Center of Teton Science Schools in 2008.

- **Scenic Corridor/Vista:** Scenic highway corridors and vistas as identified on 1994 Community Issues Maps.

**Common Value 2 – Growth Management**

- **Gateway:** A gateway into the community.

- **Public Parking:** Existing parking provided by the Town of Jackson.

- **Road Corridor Enhancement:** A roadway corridor that will be characterized in the future by enhanced pedestrian and commercial vitality.

- **Creek Corridor Enhancement:** A creek within a Complete Neighborhood that will be characterized in the future by enhanced recreational opportunities and ecological value.
Common Value 3 – Quality of Life

- Workforce Housing: Housing occupied by the workforce should be a characteristic of the subarea.
- START Service: START service should be a characteristic of the subarea.
- Local Convenience Commercial: Local convenience commercial should be located within the subarea.
- Industrial: Light industrial and heavy retail use should occur in the subarea.
- Parks and Recreation: Existing parks and recreation facilities.
- School: Existing schools.
- Key Transportation Network Project: Transportation network projects identified in Policy 7.2.d.
- Existing/Proposed Pathways: Existing and proposed pathways identified in the Pathways Master Plan (2007).
- Improved Interconnectivity: An area that will be characterized in the future by increased interconnectivity.
A Neighborhood Form identifies the general pattern and intensity of development representative of a certain character. One or more Neighborhood Forms are associated with each subarea. Below is a transect that depicts the continuum of Neighborhood Forms that make up our community and shows the relationship between the various patterns and intensities that define our character. The table below the transect describes characteristic acreages, heights, uses, and special considerations for each Neighborhood Form. These general characteristics are not prescriptive and are only meant to help describe the general pattern and intensity depicted in the transect.
What Does the Illustration of the Vision Address?
Our community’s Vision is illustrated in 15 Character Districts. Each Character District has unique issues, opportunities and objectives. Each Character District contributes to the overall implementation of the Comprehensive Plan and will ensure that preservation and development occur in the desired amount, location and type throughout the community.

Each Character District is composed of 6 parts:

1. The Vicinity Map identifies the district boundaries and the size of the district in relation to the entire community. It also depicts the boundaries of the district subareas and their Stable, Transitional, Preservation, or Conservation classification.

2. The Character Defining Features Map depicts the characteristics that define each district and subarea. Characteristics are described through mapping or shown symbolically. Mapped features are illustrative of the character of an area and do not imply desired regulatory boundaries or specific locations of attributes. A complete list of symbols used on the maps can be found on pages IV-8 and IV-9.

3. The Complete Neighborhood/Rural Area Table indicates whether the district currently has the characteristics of a Complete Neighborhood or a Rural Area. It also indicates whether those characteristics will be maintained or enhanced in the future. This table serves to explain the classification of the district and identify the district’s broad focus, basic issues, and opportunities.
4. Existing + Future Characteristics describe in words the existing and future character of the district, focusing on the elements of character that should be preserved or enhanced. This section provides the overall goals and vision for the district.

5. The Policy Objectives are policies from the Common Values of Community Character chapters of the Comprehensive Plan that are particularly relevant and should be implemented in the district. There may be other policies that apply to the district, but these are the key objectives to be met in the district in order for the community to achieve our Vision.

6. The Character Defining Features describe each subarea through text, Neighborhood Forms, and photos and/or drawings. The focus of the description is the character priorities that will allow for the desired character of the district, and consequently the community Vision, to be achieved. The Neighborhood Form(s) depict the general pattern and intensity of development that meets the desired character; while the illustrations and/or photos provide a more detailed illustration of the desired built form. The entire continuum of Neighborhood Forms can be found on pages IV-8 and IV-9.